Police Department

Proposing Additional Personnel and Resources

City Council Report

October 19, 2021

Andy Hwang, Chief of Police
Steve Groom, Finance Director
Overview

- Crime Statistics
- Addressing Gun Violence
- Changes in Public Safety
- Historical Staffing Background
- Police Chief’s Recommendations
- Deployment Enhancements
- Funding Options
The United States is experiencing an increase in gun violence, and the greater Seattle-Tacoma region is caught up in it. Recently in Federal Way we experienced several shootings in a short span of time. In United States, there were 21,570 murders in 2020, compared with 16,425 murders in 2019, an increase of 29%.

In Washington State, there were 302 murders in 2020 in comparison to 206 in 2019, an increase of 46%. In King County, there were 102 murders in 2020, and 69 fatal shooting victims, an increase of 27%.

In the first six months of 2021, there has been 42 fatal shooting victims in King County, which is up 46%. In Federal Way, we have experienced six murders year to date. Violent crime is on the rise in Washington and in King County.
Federal Way Total NIBRS Crimes

- 2016: 10206 (-10%)
- 2017: 9142 (-9%)
- 2018: 8293 (-7%)
- 2019: 7689 (+4%)
- 2020: 7995
Federal Way - Person Crimes

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Federal Way - Property Crimes

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<td>2020</td>
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</table>
2020 NIBRS Data - Total Crimes

- Tacoma: 27587
- Kent: 12897
- Renton: 8265
- Federal Way: 7995
- Auburn: 7834
2020 NIBRS Data - Murder

- Tacoma: 32
- Auburn: 10
- Kent: 9
- Renton: 6
- Federal Way: 6
2020 NIBRS Data - Person Crimes

- Tacoma: 5538
- Kent: 2614
- Auburn: 1576
- Federal Way: 1354
- Renton: 884
2020 NIBRS Data - Property Crimes

- Tacoma: 21,277
- Kent: 9,777
- Renton: 7,117
- Federal Way: 6,365
- Auburn: 5,352
Addressing Gun Violence

What we are doing:

- When significant violent gun crime occur, we prioritize our resources to capture the offender.
- Conduct regular gun emphasis patrols in known problem locations (Council authorized $214K overtime funding).
- Use crime analysis data to direct uniform patrols at specific locations.
- Partner with federal and state law enforcement agencies, working together to identify ballistic connections between inter-jurisdictional gun crimes.
- Participate with DEA/VNET to focus on the rising drug activity in South King County.
- Partner with King County Prosecutor’s Office to identify prolific offenders for more aggressive prosecution.
- Participate in regular South King County Intel Meetings to identify prolific gun-violent offenders.
- Ongoing Juvenile Delinquency Prevention Programs.
- Expanding Safe City Cameras and license plate readers.
One of my responsibilities as your law enforcement leader is to inform you, the elected policy makers and our residents, why this is happening. Second, you have a right to expect me to recommend strategies to keep our community safe.

Changes in our public environment compel us to commit more resources to public safety now in order to ensure Federal Way remains a safe place to live, work, shop and play. Significant changes include a rising population, rising violence throughout the region, and reduced offender accountability.

As of April 2020 (U.S. Census), City of Federal Way population was **101,030**. Based on that figure, our police officer ratio is **1.36** per 1,000 residents. There was rapid growth of nearly 5,000 people in a single year (96,289 people in 2019).

With other significant developments underway, the rapid growth will continue in the foreseeable future. Major projects such as Light Rail and The Commons will significantly bring more visitors and residents to our downtown area.
Changes in Public Safety (cont’d)

- Less accountability for criminal offenses creates more feelings of immunity among offenders, emboldening their actions to harm others. Crimes are becoming increasingly more brazen and frequent.
- King County has jurisdiction over felonies and juvenile crimes. With funding reduced at the prosecutor’s office, many felonies and crimes by juveniles are simply not prosecuted.
- Jails are accepting fewer arrestees and judges are quicker to release them. The same is true of our state prisons.
Changes in Public Safety (cont’d)

- Significant new policing reform laws in the state add to this mixture (HB 1054 and HB 1310). More offenders are, literally, getting away with crime. These bills have “tied our hands” from doing good police work and now we are starting to see its impacts.

- One of the impacts to the community is the new state law on police tactics (HB 1054), which changed the requirements for vehicle pursuits by police officers. The restrictions virtually eliminate police pursuits in Washington State. Since its effective date (July 25, 2021), the Federal Way Police Department has recorded 26 criminal escapes (as of October 6) due to non-pursuit.

- When police emergency lights were activated, the suspects fled and the officers could not legally pursue them. Our former ability to pursue, particularly in the middle of the night, was a deterrent to fleeing in the first place; now criminals are more willing to simply drive away.
Changes in Public Safety (cont’d)

- Stealing a vehicle is often a precursor for committing violent crimes. Apprehending car thieves was a powerful method for preventing violence and apprehending dangerous offenders. Now, however, we cannot legally pursue stolen vehicles.

- Earlier this year the Washington legislature passed ESB 5476, which essentially de-criminalized possession of dangerous drugs (including heroin, cocaine, meth, Fentanyl and so forth).

- Drug use is more rampant and blatant than ever. Previously, physical arrest initiated a process in which courts could compel treatment. Now, police officers are virtually prohibited from making arrests for drug use or possession.

- Offenders walk away with a referral card in their pocket, with no obligation to take any corrective action. Fatal overdose is an increasing plague to Washington’s communities.
Changes in Public Safety (cont’d)

- Much of gun violence in Federal Way has nexus to drugs. Shootings often stem from drug transactions and drug rips. Drug activity is a primary contributing factor for gun violence and other crimes in our community.

- Auto theft numbers are significantly increasing in King County: June 805; July 981; August 1,154; September 1,277. In Federal Way: June 48; July 54; August 66; September 110.

- There are several factors as to why certain crimes are on the increase, but in regards to auto theft, one of the factors is directly correlated to the new state reform law. It is the offenders belief that they will not be apprehended and held accountable.
**October 2006** the population of Federal Way was 86,350.
- FWPD had **15 records** specialists and **118 police officers**.

**November 2006**, Proposition #1 (Public and Community Safety Service Improvement Package) added **18 police officers (to 136 total)** and one additional records specialist.
- Prop 1 brought the officer ratio to **1.59 officers** per 1,000 residents, an increase from **1.37**.

**Recession 2008-2011**
- May 2009 the police department stopped filling vacancies. Staffing dropped to **122 police officers**.
- Eliminated criminal intelligence detective, some regular detectives, two pro-act officers, traffic officers (from 8 to 3), and records personnel (15 to 10).
- Accordingly, some police services were de-prioritized.

**Since 2014** we have steadily increased the officer numbers:
- **137 police officers**
- Records remains at **10**
Police Chief’s Recommendation

Changes in our public environment compel us to commit more resources. Providing the Police Department with additional staffing and resources will enhance public safety to impact gun violence and other crimes. These enhancements will send a strong message to our community that public safety is a priority and criminal conduct will not be tolerated.

- Police force of **150** police officers
  - **13** new positions will give us **1.49** officers per 1,000 residents
  - **13** police vehicles added to our fleet to accommodate each new position.
- Police force of **12** records specialists
  - Two new positions
- **15** additional police vehicles
  - Recruiting new-hires, retaining tenured officers.
Deployment Enhancements

Deployment of 13 Officers:

- 6 patrol officers, one to each squad
- 4 pro-act officers
- 2 officers to SOU
- 1 officer to Traffic
Deployment Enhancements (cont’d)

**Patrol** is the first pillar of local public safety. They are on duty, in uniform 24/7/365. Adding six officers to patrol puts more police on the streets in neighborhoods, responding to 911 calls and deterring crime.

**Pro-act.** This unit is made up of officers with different titles and functions. They constantly supplement each other in order to accomplish the various functions. Pro-act is part of the Special Investigations Unit, responsible for gang suppression, highway/downtown patrol, narcotics investigations and drug houses, neighborhood complaints of criminal activity, asset seizure management, adult business monitoring, and prostitution prevention enforcement.
Deployment Enhancements (cont’d)

**SOU** (Special Operations Unit): This unit had six police officers when it was created at the end of 2009 to address increasing violence in and around the Sound Transit Center. SOU was intended to provide bicycle patrol in the downtown core and City parks. They established relationships with business owners and retailers in the area. The presence of SOU resulted in a significant decrease of crime in the downtown core. Presently the unit has four officers.

**Traffic officers** mitigate speeding complaints, investigate and remove abandoned vehicles, and handle collision investigations. They conduct the ongoing investigations of all fatality collisions. This unit went from eight authorized positions down to three traffic officers currently assigned, plus the unit’s lieutenant. The unit also monitors and issues tickets from the photo-enforcement cameras.
Deployment Enhancements (cont’d)

Records specialists are police employees who process the documentation generated by police officers. They receive court orders and prepare them for service by officers. They enter data, upon which much of our transparency with the community relies. The majority of their work is mandated by statute, state code, and similar rules for law enforcement agencies. Records specialists also research data bases, find information-related clues for officers in the field, and help solve crimes. As such, they are invaluable force multipliers to our crime-fighting mission.
Estimated Costs

- Salary + benefits for 13 police officers: $1,275,378 per year
- Salary + benefits for two records specialists: $126,386 per year
- Equipment & uniforms + BLEA registration: $183,000 one-time
- Hiring bonuses: $98,000 one-time
- 28 equipped patrol vehicles: $2,072,000 initially, $259,000 per year replacement
Can We Fund It?

Yes we can, but . . .

. . . four questions should be answered . . .

. . . two feasible options emerge
1. How do we find “extra money?”

- No such thing as “extra money”
- The formal budget process allocates all our resources to our top priorities
- Intermediate course correction obligations must contemplate citywide needs and consider future budget consequences
Budget Integrity

(A Policy-level Balancing Act)

Budget Integrity vs. Course Corrections

Our adopted, fully-vetted budget allocates our limited resources to our highest priorities
Questions to Answer

2. Are there any current-year savings?

- 2021-2022 estimated jail cost savings $1.5 million
  - $1.0 million in 2021
  - $0.5 million in 2022
- Existing vacancies $123,000 (2022 forecast)
  - Savings decline as openings are filled
- Savings will actually fund most of 2022 cost
Questions to Answer

3. Is there any new revenue?

- Sales Tax revenue was forecast cautiously due to COVID and has been coming in favorably.
- Committing $478,000 in projected 2022 Sales Tax Revenue will fill that gap.
2. Do we have any new revenue that can be appropriated?
Questions to Answer

4. How are future years impacted?

- Adding *vehicles* increases annual reserve funding
- Adding *staff* increases annual budget commitment
- *Both* obligate future revenue – an estimated $1,660,764 per year on-going
Two Options

- **With ARPA (the easier way)**
  - Vehicle costs of $2.1 million (ARPA is already budgeted but not committed or restricted yet)
  - Sales Tax Revenue would be freed up for now

- **Without ARPA (the hard way)**
  - Savings (already budgeted)
  - Sales Tax Revenue (budget amendment)
  - ARPA remains available for true one-time costs
  - Establishes trajectory now for future budgets
## Two Options

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<td>15 Patrol Cars for new positions</td>
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Two Options

1. 2022 - With ARPA
   - ARPA, 1,702,000
   - 2022 Payroll Savings, 123,000
   - 2021/2022 Jail Cost Savings, 276,275

2. 2022 - Without ARPA
   - General Fund Revenues, 1,426,932
   - 2022 Payroll Savings, 123,000
   - 2021/2022 Jail Cost Savings, 1,500,000

3. 2023 - With ARPA
   - ARPA, 370,000
   - General Fund Revenues, 1,426,932

4. 2023 - Without ARPA
   - General Fund Revenues, 1,796,932

5. 2024 - With ARPA
   - General Fund Revenues, 1,401,764

6. 2024 - Without ARPA
   - General Fund Revenues, 1,401,764
Either way can work

- ARPA – master plan in process
- General Fund Budget – 2023-24 Budget commitment will have to be a priority either way
Next Steps

- Next Budget Amendment
  - Commit Increased Sales Tax Revenue if needed
  - Increase expenditures – capital (vehicles), personnel, equipment

AND

- ARPA Master Planning Update
Conclusion

✓ Enhancing public safety
✓ Improving recruitment/retention
✓ Anticipating population growth

✓ Considering entire citywide budget
✓ Anticipating future priorities
✓ Spending within our means
Option #1

Approve increases in police department staffing, hiring bonus and new vehicle purchases committing ARPA Revenue for the vehicle purchases and funding the remainder from current-year savings.
End of Presentation

Questions?